

Message Text

CONFIDENTIAL

PAGE 01 ANKARA 04156 01 OF 02 011501Z

ACTION NEA-11

INFO OCT-01 EUR-12 ISO-00 CIAE-00 DODE-00 PM-05 H-01
INR-10 L-03 NSAE-00 NSC-05 PA-01 SP-02 SS-15
ICA-11 NEAE-00 EA-10 AID-05 IO-13 OIC-02 PER-01
MMO-01 TRSE-00 OMB-01 ABF-01 EB-08 AGRE-00 /119 W
-----037303 011558Z /45

P 011355Z JUN 78

FM AMEMBASSY ANKARA

TO SECSTATE WASHDC PRIORITY 2148

INFO AMEMBASSY ISLAMABAD

AMEMBASSY LONDON

AMEMBASSY TEHRAN

C O N F I D E N T I A L SECTION 1 OF 2 ANKARA 4156

FOR NEA/RA AND IO/OIC; ALSO AID FOR RICHTER
PER FOR MELENCAMP

E.O. 11652: GDS

TAGS: CENTO, PER

SUBJECT: CENTO REORGANIZATION

1. CENTO SECRETARY GENERAL GURUN HAS SPOKEN TO THE AMBASSADOR
IN GENERAL TERMS OF HIS DESIRE TO REORGANIZE THE SECRETARIAT
AND TO REORDER THE U.S. FINANCIAL CONTRIBUTION TO CENTO AS
FOLLOWS:

A. DISCONTINUE U.S. BLOCK GRANT WHEN CURRENT AGREEMENT
EXPIRES ON SEPTEMBER 30, 1978. GURUN OBJECTS ON PRINCIPLE
TO U.S. BLOCK GRANT AS NOW DRAFTED BECAUSE HE BELIEVES IT
LIMITS HIS CONTROL OVER THESE FUNDS.

B. ABOLISH SPECIAL ASSISTANT POSITION NOW HELD BY U.K.
REP AND DIVIDE DEPUTY SECRETARY GENERAL (POLITICAL AND
ADMINISTRATION) POSITION INTO DEPUTY SECRETARY GENERAL (POLITICAL)
AND DEPUTY SECRETARY GENERAL (ADMINISTRATION).

C. REALLOCATE SENIOR POSITIONS IN SECRETARIAT. ALLOCATE
FIVE DEPUTY SECRETARY GENERAL POSITIONS AS FOLLOWS: DEP SEC
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 ANKARA 04156 01 OF 02 011501Z

GEN (POLITICAL) - PAKISTAN; DEP SEC GEN (ECONOMIC) - TURKEY;
DEP SEC GEN (NRO) - IRAN; DEP SEC GEN (ADMINISTRATION) - U.S.;
AND DEP SEC GEN (PUBLIC RELATIONS) - U.K.

D. ABOLISH ADMINISTRATIVE SECTION OF COMBINED MILITARY
PLANNING STAFF (CMPS) AND TRANSFER ITS FUNCTIONS TO SECRETARIAT.

E. EXPAND POLITICAL SECTION BY ADDITION OF ONE CONFERENCE
OFFICER AND ONE U.S. POLITICAL OFFICER.

F. INCREASE NUMBER OF U.S. SECONDED OFFICERS IN SECRETARIAT TO 3 (AND, ULTIMATELY, WHEN WE REASSUME DIRECTOR OF FINANCE POSITION, TO FOUR).

2. COMMENT: WE THINK GURUN DOES NOT UNDERSTAND TERMS OF THE BLOCK GRANT AND THE EXTENT OF HIS CONTROL OVER IT. HE MAY BELIEVE THAT ARTICLE V OF THE GRANT STATING THAT THE DSB(E) SHALL REPRESENT CENTO RELATIVE TO IMPLEMENTATION OF THE GRANT AGREEMENT, SUBJECTING AID EXPENDITURE OF FUNDS UNDER THE AGREEMENT TO APPLICABLE LAWS OF USG AND OTHER PROVISIONS OF THIS ARTICLE DEPRIVES HIM OF AUTHORITY OVER THE GRANT. NEVERTHELESS, WE RECOMMEND THAT THE GRANT BE ALLOWED TO EXPIRE AND THAT THE U.S. MAKE ITS CONTRIBUTIONS (ONE-THIRD OF TOTAL 5-COUNTRY ECONOMIC PROGRAM SUPPORT) DIRECTLY TO THE MULTILATERAL TECHNICAL COOPERATION FUND (MTCF) AND MULTILATERAL SCIENTIFIC FUND (MSF). THE REMAINING PROVISIONS OF THE AGREEMENT PROVIDE \$90,000 FOR THE SCIENTIFIC EQUIPMENT AND SPARE PARTS PROGRAM, \$146,916 FOR THE CENTO CONFERENCE, RESEARCH AND DEVELOPMENT PROGRAM AND \$7,500 FOR THE RESEARCH AND PROGRAM FUND, ALL OF WHICH COULD BE PROBABLY ADMINISTERED DIRECTLY FROM WASHINGTON. THESE FUNDS ARE IN EXCESS OF OUR ONE-THIRD CONTRIBUTION TO THE SUPPORT OF AGREED CENTO ECONOMIC PROGRAMS. PROBLEMS WOULD ALSO ARISE IN CONTINUING EMPLOYMENT OF FIVE INDIVIDUALS (THREE ON CENTO ROLLS AND TWO UNDER CONTRACT) WHO ARE NOW PAID FROM THE U.S. BLOCK GRANT. WE WOULD FAVOR SHIFTING AS MANY OF THESE PERSONS AS POSSIBLE TO THE

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 ANKARA 04156 01 OF 02 011501Z

SECRETARIAT PAYROLL TO WHICH THE U.S. CONTRIBUTES ONE-FIFTH OF TOTAL. OTHER CENTO COUNTRIES WOULD NECESSARILY HAVE TO AGREE TO PAY THEIR SHARE OF THE RESULTING INCREASE IN THE SECRETARIAT BUDGET. WE ALSO WOULD HAVE TO DISPOSE OF THE PROPERTY PURCHASED WITH U.S. BLOCK GRANT FUNDS.

3. WITH RESPECT TO THE PROPOSED SECRETARIAT REORGANIZATION, WE NOTE THAT BOTH THE U.S. AND THE U.K. WOULD BE SHUNTED AWAY FROM CENTO POLICY FORMATION. WHILE IT HAS TRADITIONALLY BEEN U.S. POLICY NOT TO TAKE THE LEAD IN CENTO, OUR HOLD ON THE POSITION OF DEP SEC GEN (ECONOMIC) HAS ALLOWED US TO INSTILL A NOTE OF REALISM INTO THE PLANS AND PROGRAMS DEVELOPED BY THE REGIONAL COUNTRIES AND THE SECRETARIAT AND STRONGLY INFLUENCE EXPENDITURE OF ECONOMIC FUNDS IN A MANNER THAT MEETS U.S. AID CRITERIA. FOR EXAMPLE, GURUN MADE CLEAR AT THE LONDON MINISTERIAL THAT HE WOULD LIKE TO SEE CENTO'S ECONOMIC DEVELOPMENT PROGRAM MOVE AWAY FROM ITS EMPHASIS ON AGRICULTURE AND INTO CAPITAL INFRASTRUCTURE PROJECTS. SIMILARLY, THE SPECIAL ASSISTANT POSITION ALLOWED THE U.K. AN OPPORTUNITY TO IMPACT ON UNREALISTIC CENTO POLICY.

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 ANKARA 04156 02 OF 02 011517Z
ACTION NEA-11

INFO OCT-01 EUR-12 ISO-00 NEAE-00 CIAE-00 DODE-00
PM-05 H-01 INR-10 L-03 NSAE-00 NSC-05 PA-01
SP-02 SS-15 ICA-11 AGRE-00 EA-10 AID-05 IO-13
OIC-02 PER-01 MMO-01 TRSE-00 ABF-01 OMB-01 EB-08
/119 W

-----037447 011559Z /45

P 011355Z JUN 78
FM AMEMBASSY ANKARA
TO SECSTATE WASHDC PRIORITY 2149
INFO AMEMBASSY ISLAMABAD
AMEMBASSY LONDON
AMEMBASSY TEHRAN

C O N F I D E N T I A L SECTION 2 OF 2 ANKARA 4156

FOR NEA/RA AND IO/OIC; ALSO AID FOR RICHTER
PER FOR MELENCAMP

WHAT MAY DEVELOP UNDER GURUN'S PLAN IS A GREATER DIVISION
BETWEEN REGIONAL AND NON-REGIONAL COUNTRIES AS THE REGIONAL
COUNTRIES, IN CONTROL OF POLICY, MAKE INCREASING DEMANDS FOR
FINANCIAL SUPPORT FROM THE NON-REGIONAL MEMBERS. IN ADDITION,
GURUN'S PLAN WOULD ADD TO THE ALREADY OVERWHELMING TURKISH
CHARACTER OF THE SECRETARIAT. THE SHIFT OF ADMINISTRATIVE
FUNCTIONS OF THE CMPS TO THE SECRETARIAT IS PROBABLY NOT
WITHIN THE STATUTORY POWER OF THE SECRETARY GENERAL AS THE
CMPS "PROVIDES THE SECRETARIAT TO THE PERMANENT MILITARY
DEPUTIES." IN ANY CASE, SUCH A MOVE WOULD ALSO IMPAIR THE
CAPABILITY OF THE CMPS TO EXPAND RAPIDLY IN TIME OF MILITARY
EMERGENCY, ALTHOUGH IT IS PRESENTLY RECOGNIZED THAT SOME
CMPS ADMINISTRATIVE FUNCTIONS ARE DUPLICATIVE. IT SHOULD
ALSO BE NOTED THAT NRO MAINTAINS A SMALL ADMINISTRATIVE
STAFF THAT HAS BEEN RATIONALIZED ON GROUNDS THAT NRO IS
HOUSED IN A SEPARATE BUILDING. THIS IS NOT THE CASE WITH
CMPS AND WE WOULD HOPE THAT THE NRO ADMINISTRATIVE SECTION
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 ANKARA 04156 02 OF 02 011517Z

WOULD DISAPPEAR IF CENTO MOVES TO A NEW BUILDING LARGE ENOUGH

TO ACCOMMODATE ALL STAFF ELEMENTS.

4. WE RECOMMEND THAT, IF THE SECRETARY GENERAL FORMALLY PROPOSES HIS REORGANIZATION PLAN, WE AGREE TO TERMINATE U.S. BLOCK GRANT ASSUMING THAT THERE IS ANOTHER MECHANISM FOR PROVIDING OUR AGREED UPON ONE-THIRD SUPPORT OF MSF AND MTCF, AND OUR ADDITIONAL CONTRIBUTIONS OVER AND ABOVE OUR SHARE. WE WOULD ALSO POINT OUT THAT THE BLOCK GRANT HAS BEEN MERELY A DEVICE THROUGH WHICH THE USG WAS ABLE TO INCREASE ITS CONTRIBUTIONS TO CENTO WITHOUT VIOLATING THE PRINCIPLE OF PROPORTIONAL SHARES. WE SHOULD ALSO POINT OUT THAT THE U.S. HAS BEEN DISAPPOINTED WITH THE PROGRESS OF THE CENTO REORGANIZATION THUS FAR AND NOTE THAT STAFF EFFICIENCY SHOULD BE SUBSTANTIALLY INCREASED AND WE DO NOT ACCEPT THAT STAFF INCREASE, AS OPPOSED TO REDUCTION, IS THE WAY TO ACHIEVE THIS. WE COULD ALSO SAY THAT THE U.S. WOULD FAVOR CUTTING THE SENIOR POSITIONS FROM SIX TO FIVE WITH ONE POSITION, INCLUDING THAT OF SEC GEN, GOING TO EACH OF THE MEMBERS. OUR PREFERRED FORMULATION WOULD BE TO ESTABLISH A SINGLE FULL-TIME DEPUTY POSITION (TO ROTATE AMONG THE REGIONAL COUNTRIES) WHO WOULD ALSO HAVE DIRECT RESPONSIBILITY FOR ADMINISTRATION AND PUBLIC RELATIONS AND HAVE THREE ASSISTANT SEC GEN POSITIONS COVERING POLITICAL, ECONOMIC AND NRO. WE SHOULD AGREE TO SECOND A POLITICAL OFFICER TO STAFF OF THIS SECTION ON A PROVISIONAL 2 YEAR TRIAL BASIS. THE IRANIANS WILL PRESUMABLY PREFER TO CONTINUE TO HOLD THE NRO SLOT AND THE TWO OTHER ASSISTANT SEC GEN POSITIONS COULD BE ROTATED BETWEEN THE BRITISH AND AMERICANS.

5. WE ALSO RECOMMEND THAT THE DEPARTMENT CONTINUE TO RECRUIT AN OFFICER FOR OUR SENIOR DSG(E) CENTO SECRETARIAT ECONOMIC POSITION. EMBASSY DOES NOT BELIEVE THAT U.S. SHOULD RELINQUISH THIS SLOT.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 ANKARA 04156 02 OF 02 011517Z

6. ACTION REQUESTED: THAT WE BE AUTHORIZED TO (1) EXPLORE WITH THE OTHER PERMANENT DEPUTIES A COORDINATED APPROACH TO GURUN'S REORGANIZATION PROPOSAL WHICH WOULD, INTER ALIA, RESIST MOVING THE U.S. OUT OF THE DSG (ECONOMIC) POSITION IN THE SECRETARIAT; (2) AGREE TO TERMINATE THE BLOCK GRANT PROVIDED THAT THE U.S. CONTRIBUTION TO THE SECRETARIAT BUDGET IS NOT INCREASED ABOVE OUR PROPORTIONAL ONE-FIFTH SHARE; (3) PROPOSE A REORGANIZATION ALONG THE LINES OF PARA 4. (THE LOGICAL CHOICE FOR THE DEPUTY POSITION IS DEP SEC GEN (POL/ ADMIN) MAHMUD WHICH MIGHT APPEAL TO GURUN WHO REMAINS CONCERNED THAT PAKISTAN MAY WITHDRAW FROM CENTO UNLESS THAT COUNTRY IS GIVEN MORE PROMINENCE WITHIN THE SECRETARIAT.) SPIERS

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: REGIONAL ORGANIZATIONS, REORGANIZATIONS, FINANCIAL CONTRIBUTIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 01 jun 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978ANKARA04156
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780229-0832
Format: TEL
From: ANKARA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t197806109/aaaadpve.tel
Line Count: 222
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 01b1c97d-c288-dd11-92da-001cc4696bcc
Office: ACTION NEA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 09 jun 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2168911
Secure: OPEN
Status: NATIVE
Subject: CENTO REORGANIZATION
TAGS: APER, PORG, US, CENTO
To: STATE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/01b1c97d-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014